# Policy Networks: A Framework for Scalable Integration of Multiple Decision-Making Models

Extended Abstract

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# ABSTRACT

Policy networks are graphical models that integrate decision-making models. They allow for multiple Markov decision processes (MDPs) that describe distinct focused aspects of a domain to work in harmony to solve a large-scale problem. This paper defines policy networks and shows how they are able to naturally generalize many previous models, such as options and constrained MDPs.

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## **1** INTRODUCTION

The Markov decision process (MDP) [4] and its many variants are sequential decision-making models that are increasingly deployed in large high-impact domains ranging from aircraft collision avoidance [10] to autonomous vehicles [19, 21]. Efforts to accurately represent these important real world problems has highlighted the inability for a single monolithic model-one state-action space for one objective-to scale, instead relying on a fragmented collection of techniques. Multi-objective approaches allow for more than one objective to be considered, either by combining them into a single objective via scalarization [14], defining a preference ordering with slack via a lexicographic MDP (LMDP) [22, 24], or stating multiple constraining objectives for a primary objective via a constrained MDP (CMDP) [1]. Hierarchical approaches allow for reasoning at varying levels of abstraction, either by hierarchical task networks (HTN) [8, 15], defining subtask hierarchies for MDPs via MAXQlike techniques [7, 9], or leveraging another policy by temporarily transferring control to it via the options framework [3, 17].

Each one of these solutions introduces an important reasoning capability, but to support long-term autonomy [2] in the real world, we need to integrate these varied capabilities within one system [5]. As Marvin Minsky observed, "the power of intelligence stems from our vast diversity, not from any single, perfect principle" [11]. It is unlikely that any single MDP model will be sufficient. For scalability, we need new formal architectures that allow multiple models to be integrated within a single agent. To this end, we propose a novel framework called policy networks that unifies prior approaches and provides a solid foundation on which to build the next generation of large-scale models.

## 2 POLICY NETWORKS

In general, policy networks are graphs in which vertices denote sets of policies for a reward function and edges denote policy dependences among them. The objective is to capture the relations among distinct decision-making components to solve large multi-objective hierarchical problems. Thus, a **policy network** is a sequential decision-making model defined by a directed graph  $\langle V, E \rangle$  [18]:

- *V* is a finite set of vertices such that each  $v \in V$  denotes a set of policies  $\Pi_v$  for reward function  $R_v : S_v \times A_v \to \mathbb{R}$ ; and
- *E* is a finite set of edges such that each  $\langle v, w \rangle = e \in E$  forms a dependence of *w* on *v*, with optional properties:
  - policy constraint  $\Pi_e$  enforces that  $\pi_w \in \Pi_e$ , for the policy  $\pi_w \in \Pi_w$  chosen for *w*; and/or
  - − policy transition  $T_e: S_v \times A_v \times S_w \rightarrow [0, 1]$  is a partial function for  $Pr(w, s'_w | v, s_v, a_v)$ .

The execution of a policy network operates over discrete time steps  $t \in \mathbb{N}$  as a form of *Markov multi-reward process*. Each vertex vhas a state space  $S_v$  and action space  $A_v$  for its policy and reward; it also has an initial state  $s_v^0 \in S_v$ . Each edge  $e = \langle v, w \rangle$  makes winherently depend on v such that when v performs an action or transitions its state it can affect w.

As in (PO)MDPs, to **perform** an action is simply the act of conditioning on the action so as to induce an update in the underlying vertex v's stochastic process following the distribution  $Pr(w, s'_w | v, s_v, a_v)$ ; this is called a **state transition**. This probability distribution describes the state transition within the state space of v (i.e., w = v and  $s'_w = s'_v \in S_v$ ) as well as across other state spaces used by other vertices (i.e.,  $w \neq v$  and  $s'_w \in S_w$ ). Policy networks require full specification of  $Pr(w, s'_w | v, s_v, a_v)$  via the collection of functions  $T_e$ . In its simplest form, if v only transitions to itself by  $T_e = T_{vv}$ , then  $T_e$  is equivalent to a typical (PO)MDP state transition.

At each time step, any **controller** vertex v performs the action  $\pi_v(s_v) \in A_v$  at their current state  $s_v \in S_v$  from a policy  $\pi_v \in \Pi_v \cap (\bigcap_w \Pi_{wv})$  chosen for v. Each policy network has an initial controller  $v^0 \in V$ . The actions performed by v may result in a stochastic state transition to a different vertex w's state space. We call this a **transfer of control**, with the controller changing from v to w who now performs actions following its policy. Obviously, only a controller vertex can transfer of control. If a non-controller vertex performs a state update, transfer of control attempts instead result in a self-loop state transition.

For any edge  $\langle v, w \rangle = e \in E$ , there is an inherent dependence that w has on v. First, if v is the controller and the state spaces are shared  $S_w = S_v$ , then w also follows the state transition result of v (i.e.,  $s_w^{t+1} = s_v^{t+1}$ ). Second, if v is the controller and the action spaces

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Figure 1: Three policy network graphical representations.

are shared  $A_w = A_v$ , then *w* also performs the action that *v* performs (i.e.,  $a_w^t = a_v^t$ ); performing an action in this way also emits a reward  $R_w$  for *w*. Thus, if  $S_w = S_v$  and  $A_w = A_v$  then *w* performs action  $a_w^t = a_v^t$  and the successor state is  $s_w^{t+1} = s_v^{t+1}$ . However, if  $S_w \neq S_v$ and  $A_w = A_v$  then *w* still performs action  $a_w^t = a_v^t$  and induces a state transition as normal, with a caveat that any transfer of control attempt self-loops instead. Any additional dependences can be optionally added to an edge as well, as described above.

For each vertex v, we can define its relative Markov reward process for a set of policies. This defines a hierarchy of relative constrained semi-MDPs (CSMDPs) [1, 12] as an optimality criterion.

### **3 THEORETICAL ANALYSIS**

We can show the generality of policy networks by proving that they can encapsulate various models such as CMDPs and the options framework. First, Proposition 3.1 states that they generalize MDPs; partially observable MDPs (POMDPs) [16] are continuous state MDPs, *belief MDPs*, and are similarly generalized.

#### PROPOSITION 3.1. Policy networks generalize (PO)MDPs.

Next, we consider two cases of *policy constraint edges*: constrained MDPs (CMDPs) [1] in Proposition 3.2 and MODIA [21] in Proposition 3.3. Constraints limit the space of policies from parent vertices to a child controller vertex. CMDPs represent a policy network with a shared both state and action space. Figure 1(b) provides a graphical representation. MODIA represents a policy network with a different state space but a shared action space, illustrating how performing action can simultaneously affect many models.

PROPOSITION 3.2. Policy networks generalize CMDPs.

PROPOSITION 3.3. Policy networks generalize MODIA.

Lastly, we consider two related cases of *policy transition edges*: the options framework [17] (both Markov and semi-Markov) in Proposition 3.4 and semi-autonomous systems (SAS) [19] in Proposition 3.5. Here, transfer of control happens between parent and child vertices, both online (options) and offline (SAS). Options represent a policy network with a shared state space and shared action space. Figure 1(c) provides a graphical representation. SAS represents a policy network with different state space and different action space, illustrating how different models can interact.

PROPOSITION 3.4. Policy networks generalize options.

PROPOSITION 3.5. Policy networks generalize SAS.



Figure 2: Experiments with the home healthcare robot using this policy network in the real household shown above. Three highlights are shown: (1) medicine retrieval for task  $t_1$ , (2) medicine delivery completion with transfer  $t_1 \rightarrow h \rightarrow t_2$ , and (3) interruption of cleaning task  $t_2$  by detecting a fall with task  $f_i$  and calling for assistance.





## 4 EVALUATION

Home healthcare robots serve in household and eldercare scenarios, providing solutions to a wide array of helpful tasks ranging from cleaning to medicine delivery [13]. We focus on a robot solution that captures the three top-ranked needs [6]: (1) medicine notification and delivery; (2) cleaning; and (3) monitoring and helping with falls. Figure 3 shows the policy network for our healthcare robot. The vertices are a task selector h, tasks  $t_i$  (medicine and cleaning), fall monitor  $f_i$ , executor  $\epsilon_i$ , and path planner  $p_{ij}$ . Tasks are solved using *nova* [23] and path planning uses harmonic function solver *epic* [20]. Figure 2 shows this policy network's successful execution on a real robot acting in a home environment.

## 5 CONCLUSION

Policy networks represent a principled mathematical model that enables the integrated design of multiple models. They provide a formal approach to generalize select state-of-the-art models and use them within a single reasoning system. The implementation of policy networks demonstrates that they can be used effectively to model and solve a challenging home healthcare robot problem. This work lays the foundation for scalable integration of multiple models in support of reasoning about complex real-world domains and longterm autonomy. The full description, proofs, and formalization is provided in Wray's thesis [18].

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